WHEREAS, Douglas County utilizes a variety of boards, commissions and committees to gather information and present options and recommendations for consideration by the Douglas County Board of Commissioners; and

WHEREAS, the Board of Commissioners believes that uniform procedures for soliciting potential members is necessary, as is framing some of the procedural context for the functioning of boards, commissions and committees; and

WHEREAS as members of the various groups will benefit from knowing the process for appointment/reappointment and the framework for operations; and

WHEREAS, uniform policies will promote general public confidence that persons with differing perspectives have an opportunity to participate in county government.

NOW, THEREFORE, BE IT RESOLVED that the attached Policies for Appointments and Functions for Boards, Commissions and Committees are hereby adopted.

Dated this 13th day of September 2010 in Waterville, Washington.

Ken Stanton, Chair
Dale Snyder, Vice Chair
Mary Hunt, Member

Dayna Frewitt, Clerk of the Board
1. Purpose

Boards, Commissions, and Committees exist for the primary purpose of gathering information and presenting options and recommendations for consideration to the Douglas County Board of Commissioners. Boards, commissions, and committees are created under the authority of county ordinances or by resolution of the Board of County Commissioners. Individual boards, commissions and committees typically retain no official independent responsibility or authority and serve only in an advisory capacity unless otherwise directed by ordinance or resolution of the Board of County Commissioners or by order of law.

2. Types

There are several types of boards, commissions and committees used in Douglas County. These bodies originate from different sources; some are established by ordinance while others are established by motion of the Board of County Commissioners, or, in the case of task forces, sometimes by a county department. Some boards, commissions and committees are established under a state or federal statute or authority, or by county resolution or ordinance and operate semi-autonomously; some are established by county resolution or ordinance and make recommendations to county departments and/or elected officials; some are appointed by the Board of County Commissioners to carry out a specific task or function often subject to review by the Board of County Commissioners; and others have focused responsibilities to work on or study a specific issue.

3. Authority

This policy applies to all appointed boards, commissions and committees, Douglas County offices/departments and to all elected officials, department heads, and their employees.

4. Appointments by Board of County Commissioners

Members to boards, commissions and committees functioning under the auspices of the Board of County Commissioners are appointed to the various boards, commissions and committees by resolution of a majority of the Douglas County Board of County Commissioners. Appointments are made for a specific term of office.
5. **Appointment Procedure**

The following appointment processes apply for members of boards, commissions and committees that are appointed by the Board of County Commissioners. Candidates for some boards, commissions and committees may be screened for criminal background.

**a. Vacancies to be Announced**

Approximately ninety (90) days prior to the end of a term for an appointed position on a board, commission or committee, the Board of County Commissioners shall begin the appointment process. The first step is to issue a public notice of the impending vacancy and soliciting interest for appointment. A copy of the notice shall be provided to each incumbent whose term is ending. At a minimum, notice shall be provided on the county’s Internet site and via a media release announcement to area print and broadcast media sources. The notice should summarize the type of position, where additional information is available and where an application form may be obtained and must be submitted. Display advertising in the print media is optional and legal advertising is not required. Application forms will be available from the commissioners’ office and as a PDF document on the County’s Internet site. The application period should be a minimum of twenty-one (21) days.

County Commissioners, existing board, commission and committee members, and others are encouraged to solicit citizens, who they believe would serve the county well, to apply for vacancies. If no applications are received by the expiration of the application period, or if applicants fail to receive majority support of the Board, the Board may solicit individuals to serve and may appoint members without another open application period.

**b. Methods of Appointment**

The Board of County Commissioners has several options for appointing persons that have submitted applications requesting to become members of boards, commissions and committees or for replacing a member when a vacancy occurs. Any of these methods may be used at the sole discretion of the Board of County Commissioners:

- **i. Appointment by Interview**: The Board of County Commissioners may review the applications for a vacancy and request interviews with the applicants in order to confirm qualifications and suitability for a specific appointment.

- **ii. Appointment by Application Review**: The Board of County Commissioners may review the applications for a vacancy and make an appointment from the available applicants, without interview.

- **iii. Review and Recommendation by Others**: The Board of County Commissioners may request that a county official or another board
or committee review applications and/or interview candidates and make a recommendation to the Board for appointment.

c. Filling Mid-Term Vacancies

Should a mid-term vacancy occur on a board, commission or committee for any reason, the Board of County Commissioners may appoint a replacement member to complete the remainder of the unexpired term. If applications for the original appointment are less than one year old, the Board of County Commissioners may appoint a replacement from the original pool of applicants. Appointments to vacancies shall be for the remainder of the unexpired term that has been vacated.

d. Incumbent Must Reapply

Incumbent members of boards, commissions and committees desiring to serve another term must so indicate by submitting a written request, on the appropriate application form provided in 5.a. above, confirming their desire for re-appointment. No reappointments will be made automatically.

e. Criteria for Appointment

i. Residency. Appointments to certain boards, commissions and committees must, by state law or county requirement, be limited to residents of the county. Persons residing outside the county may be considered and appointed to positions not legally restricted to county residents when determined appropriate by the Board of County Commissioners.

ii. Conflicts. County employees (including elected officials), persons that have been a county employee and/or an elected official during the previous twelve (12) months, and persons that have a contract for services and/or goods with the county are not eligible for appointment to county boards, commissions and committees unless the intent of the committee so requires or is otherwise provided by law.

iii. Contributive Potential. The Board of County Commissioners shall evaluate the potential contribution that each applicant may make if appointed to a board, commission or committee. Guiding factors include:
   a. Desire to perform public service.
   b. Ability to express ideas, concepts and philosophies.
   c. Experience in the community on other boards, commissions and committees.
   d. Special knowledge important to a particular board, commission or committee, yet still possess the ability to represent the interests of the community as a whole and not a special interest.
   e. Ability to work collaboratively with other members, staff and officials.

iv. Time available. The Board of County Commissioners will need assurance that the applicant will be available to attend scheduled meetings.
v. Geographic representation. Maintaining a geographical balance of community representation is a desirable goal in the appointment of members to county boards, commissions and committees.

vi. Reappointments. There is not a vested right to reappointment for any position. Incumbents that wish to be reappointed and that are eligible for reappointment shall submit an application during the application period. In addition to the criteria above, the Board of County Commissioners will also evaluate incumbents using the following:
   a. Attendance. The expected minimum standard of attendance at all meetings is 75%, regardless of whether absences are excused or unexcused.
   b. Understanding of the function of the board, commission or committee.
   c. Contribution to the success of the board, commission or committee.
   d. Effectiveness as a participating member of the body.
   e. Number of terms served.

6. Terms

When possible, terms will be set to expire at either yearend or mid-year. The same expiration date shall apply to all terms of a board, commission or committee. Terms may be adjusted as necessary to maintain staggered expiration dates.

Some boards, commissions and committees have maximum term limits established by adopted policy or code. Where maximum terms of service are specified, appointees serving in a three (3) year term may be reappointed twice for a maximum of three terms; appointees serving in a four (4), five (5) or six (6) year term may be reappointed once for a maximum of two terms. Some boards, commissions and committees may have different term lengths and term limits that are exceptions to these general rules.

Appointments of less than two (2) years chosen to fill an unexpired term shall not be considered as a term in these criteria. Appointments over two (2) years shall be considered a full term.

If an appointee is selected to fill the remainder of an unexpired term for six (6) months or less, then their appointment shall be for the unexpired term plus the next full term.

Members shall continue to serve after the expiration of their term until a new appointment or a reappointment is made, or the member resigns in writing.

7. Removal of Members

The Board of County Commissioners may, by majority vote, remove any member of a board, commission or committee without cause. Members removed by the Board of County Commissioners shall be so notified.
8. Attendance policy

All board, commission and committee members shall attend at least 75 percent (75%) of all meetings in the preceding twelve (12) month period. No differentiation is made between excused and unexcused absences of members.

9. Multiple appointments

No person shall be nominated or confirmed to a position on more than one board, commission or committee at a time. This prohibition does not apply to multiple appointments created by specifying certain representative memberships, expressly created by the Board of County Commissioners.

10. Conflict of interest

All members of boards, commissions and committees must avoid any instance of a conflict of interest. No individual may use an official position to gain a personal advantage. If a member of a board, commission or committee concludes that they have a conflict of interest or an appearance of fairness issue with respect to a matter pending before the board, commission or committee, they shall disqualify themselves from participating in the deliberations and decision-making process for the matter. A member so disqualifying themselves shall have no personal presence before or direct communication with the other members regarding the matter.

11. Public process

The Open Public Meetings Act was passed in 1971. The legislature made this statement of purpose: "The legislature finds and declares that all public commissions, boards, councils, committees, subcommittees, departments, divisions, offices, and all other public agencies of this state and subdivisions thereof exist to aid in the conduct of the people's business. It is the intent of this chapter that their actions be taken openly and that their deliberations be conducted openly." In general terms, members of boards, commissions and committees shall not discuss, with constituents or other members, matters before them outside of their public meeting process.

12. Lobbying

No board, commission or committee, or any member of a board, commission or committee shall engage in lobbying on legislative or political matters on behalf of the board, commission, committee or Douglas County.

13. Records

Boards, commissions and committees are covered under the Public Records Act (RCW Chapter 42.56). Procedural compliance with the Act is a function of staff liaison support in most instances. However, from time to time members of boards, commissions and committees will receive communication regarding matters within their scope of activities. All types of communication, including email, constitute a public record and the county is
obligated to retain it in accordance with guidelines and schedules prescribed by law. Similarly, communications from members to other members, to citizens, officials and staff are public records as well. Members of boards, commissions and committees should provide a copy of all communications to their respective staff liaison for inclusion in the public record.

14. Meeting location

The Board of County Commissioners will designate meeting locations for its boards, commissions and committees.

15. Compensation

Members of boards, commissions and committees serve without compensation unless authorized by statute, ordinance or resolution adopted by the Board of County Commissioners. Members may be reimbursed for authorized travel expenses incidental to their service.

16. Rules of procedure

Boards, commissions and committees operating directly under the auspices of the Board of County Commissioners may, depending on the nature of the group, adopt rules to address procedural considerations. Such rules of procedure shall not become effective until reviewed and confirmed by the Board of County Commissioners.

17. Legal counsel

The Douglas County Prosecuting Attorney is legal counsel for Douglas County and all of its officials, boards, commissions and committees. Boards, commissions and committees, and their members shall not base action or procedure on any other legal counsel.

18. Staff liaisons

As liaisons to boards, commissions and committees, county staff members provide a variety of professional assistance and administrative functions. These include preparing and distributing meeting notices, record keeping, providing professional guidance and analysis and serving as the communication link between boards, commissions or committees and other groups, departments and officials.

The liaisons are staff professionals with significant responsibilities in addition to their committee liaison activities. The liaison role is one of communication, and county staff are not "committee staff" and do not work "for" or "at the direction of" a board, commission or committee. They are professionals who work to develop information and recommendations for consideration by the Board of County Commissioners.