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Disclaimer

This checklist is intended solely for local governments in Washington State and for contracts utilizing the traditional design-bid build contracting method. Not every possible statute affecting public works contracting is listed herein. Use of this checklist is not a substitute for review of a public works contract and associated paperwork by an agency's legal staff.

Public Works Or Other

39.04.010 Definitions.

(4) "Public work" means all work, construction, alteration, repair, or improvement other than ordinary maintenance, executed at the cost of the state or of any municipality, or which is by law a lien or charge on any property therein. All public works, including maintenance when performed by contract shall comply with chapter 39.12 RCW. "Public work" does not include work, construction, alteration, repair, or improvement performed under contracts entered into under RCW 36.102.060(4) or under development agreements entered into under RCW 36.102.060(7) or leases entered into under RCW 36.102.060(8).

Plans, Specifications and Estimates

	39.04.020 Plans and specifications Estimates Publication Emergencies.
Yes N/A	1. Plans, specifications and estimates (PSE) to be done and filed with the governing body. As appropriate, PSE to be approved by the
	governing body.
	2. If project is over \$25K, then agency must advertise if it is doing work with its own forces or contracting w/o SPWR or competitive bids
Yes N/A	39.04.040 Work to be executed according to plans Supplemental plans.
	PSE changes are to be filed as well.
	39.04.050 Contents of original estimates.
Yes N/A	Original estimates shall show in detail the estimated cost of the work; the estimated quantities of each class of work; the estimated
	unit cost for each class; the estimated total cost for each class; the time limit, allowed for the completion of the work and the
	estimated dates of commencement and completion.
	39.04.060 Supplemental estimates.
Yes N/A	Supplemental estimates shall show the estimated increase or decrease in the total quantities of each class, in the unit cost of each
	class, in the total cost for each class and in the total cost of the work as shown by the original estimate, together with any change in
	the time limit and in the estimated dates of commencing and completing the work.
	39.04.070 Account and record of cost.
Yes N/A	Whenever the state or any municipality shall execute any public work by any means or method other than by contract or small works
	roster, it shall cause to be kept and preserved a full, true and accurate account and record of the costs of executing such work in
	accordance with the budgeting, accounting, and reporting system provisions prescribed by law for the municipality.

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Yes N/A	39.04.080 Certified copy to be filed Engineers' certificate.
	Engineer or project manager to certify actual costs; filed with plans and specifications within 60 days of completion of work
Yes N/A	39.04.100 Records open to public inspection Certified copies.
	PSE are public records and certified copies must be provided on demand.
Yes N/A	39.04.110 Penalty for false entries.
	False entries by agency staff are misdemeanors.
Bonds and	d Retainage
	39.08.010 Bond required Conditions Retention of contract amount in lieu of bond Contracts of one hundred thousand dollars or less.
Yes N/A	Performance and payment bond(s) required
	2. Licensed surety company
	3. Filed with clerk
	4. Contracts less than \$150K - contractor may opt for 10% retainage in lieu of bond
	5. Individual surely option for contracts less than \$150K
Yes N/A	39.08.015 Liability for failure to take bond.
	If no bond is "taken" by the governing body, then the agency is liable for unpaid debts of a contractor
	39.08.030 Conditions of bond Notice of claim Action on bond Attorney's fees.
Yes N/A	1. Bond to be for full contract price (with some possible reductions)
	2. Project to be accepted by board, council, commission, trustees, officer, or body
	3. Claims against the bond must be filed within 30 days of acceptance
	4. Format claim as described in statute
Yes N/A	39.08.065 Notice to contractor condition to suit on bond when supplies are furnished to subcontractor.
	Suppliers must file notice in writing to contractor, subcontractor within 10 days after deliveries have started
	60.28.011 (1) Retained percentage.
Yes N/A	a. Agencies must reserve contract retainage not to exceed five percent of the moneys earned by the contractor as a trust fund.
	(i) To pay claims of any person arising under the contract; and (ii) the state with respect to taxes imposed pursuant to Titles 50, 51,
	and <u>82</u> RCW which may be due from such contractor.
	60.28.011 (1) Public transportation projects
Yes N/A	b. Public improvement contracts involving the construction, alteration, repair, or improvement of any highway, road, or street funded in
	whole or in part by federal transportation funds shall rely upon the contract bond as referred to in chapter 39.08 RCW for the protection
	and payment of:
	(i) Claims of any person arising under the contract; and (ii) the state with respect to taxes imposed pursuant to Titles <u>50</u> , <u>51</u> , and <u>82</u>
	RCW which may be due from such contractor.

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	60.28.011 (2) Labor and material lien created
]	Every person performing labor or furnishing supplies toward the completion of a public improvement contract shall have a lien upon moneys
Yes N/A	reserved by a public body under the provisions of a public improvement contract.
	- Notice of the lien of the claimant shall be given within forty-five days of completion of the contract work, and in the manner
	provided in RCW 39.08.030.
	60.28.011 (3) Reduction of retainage amount
	Contractor at any time may request the contract retainage be reduced to one hundred percent of the value of the work remaining on the
	project
	a. After completion of all contract work other than landscaping, the contractor may request that the public body release and pay in full
Yes N/A	the amounts retained during the performance of the contract, and sixty days thereafter the public body must release and pay in full
	the amounts retained (other than continuing retention of five percent of the moneys earned for landscaping) subject to the
	provisions of chapters 39.12 and 60.28 RCW.
	b. Sixty days after completion of all contract work the public body must release and pay in full the amounts retained during the
	performance of the contract subject to the provisions of chapters 39.12 and 60.28 RCW.
	60.28.011 (4) Contractor's options for retainage
	a. Retained in a fund by the public body;
Yes N/A	b. Deposited by the public body in an interest bearing account in a bank, mutual savings bank, or savings and loan association. Interest
	on moneys reserved by a public body under the provision of a public improvement contract shall be paid to the contractor;
	c. Placed in escrow with a bank or trust company by the public body.
Yes N/A	60.28.011 (5) Contractors and higher tier subcontractors may withhold no more than 5% retainage from any subs, sub-subcontractors, or
	supplies, and must pay the same rate of interest.
Yes N/A	60.28.011 (6) Retainage bond
	A contractor may submit a bond for all or any portion of the contract retainage in a form acceptable to the public body and from a bonding
	company meeting standards established by the public body
Yes N/A	60.28.011 (10)_Projects of farmers home administration
	Contracts on projects funded in whole or in part by farmers home administration and subject to farmers home administration regulations are
Vac N/A	not subject to retainage requirements
Yes N/A	60.28.040 Tax liens Priority of liens (as amended by 2014 c 97)

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	Priority of Claims Against Retainage
	1. Workers not paid prevailing wages
	2. Dept. of Revenue – taxes due on public works project
	3. Dept. of Revenue – taxes due on other projects
	4. ESD and L&I for taxes due on public works project
	5. Subcontractors and suppliers
	6. Other taxes due (ESD, L&I for taxes due on other projects; other taxes)
	7. The Owner
Yes N/A	60.28.051 Duties of disbursing officer upon completion of contract.
	Contracting officer is to notify DOR, ESD and L&I Industrial Insurance of the completion of all contracts over \$35,000. And not release
	retainage until clearances have been received from all three State agencies.
Yes N/A	60.28.060 Duties of disbursing officer upon final acceptance of contract Request of payment of taxes, increases, penalties, and claims.
	DOR, ESD and L&I are to give contracting officer notice of any taxes due and amounts. Contracting officer to pay such amounts within ten
	days subject to priority of claims.
	Bid Bond Requirements – See Table A
	These requirements vary by agency and sometimes by agency size. Where specifically mentioned, the amount is 5% of the total bid.

Competitive Bidding and Award

Yes N/A	39.30.060 Bids on public works Identification, substitution of subcontractors.
	For contracts estimated to cost over \$1,000,000, an agency must ask contractors to submit as part of the bid, or w\W/I one hour after the
	published bid submittal time a list of HVAC, plumbing, and electrical subcontractors. Subcontractors for the work of structural steel
	installation and rebar installation are due W/I 48 hours. Alternately the bidder must name itself for the work. Failure to do so will render
	the contractor's bid unresponsive.
Yes N/A	39.04.105 Competitive bidding Written protests Notice of contract execution.
1	If requested by any bidder, provide all bid copies within 2 business days. Must wait 2 days after providing to award the contract. If a written
	protest is received from a bidder, the agency is not to execute a contract with anyone other than the protesting bidder without at least two
	full business days' written notice of it's intent to execute a contract for the project; provided that the protesting bidder submits notice in
	writing of its protest no later than two full business days following bid opening.
Yes N/A	39.04.107 Competitive bidding Bidder claiming error.
	A low bidder on a public works project who claims error and fails to enter into a contract is prohibited from bidding on the same project if a
	second or subsequent call for bids is made for the project
Yes N/A	39.04.120 Change orders due to environmental protection requirements Costs Dispute resolution
	If new environmental regulations or amendments to existing regulations create work not anticipated in a contract, the contractor is entitled
	to compensation for that work.

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	aa NI/A	39.04.180 Trench excavations Safety systems required
	es N/A	If trench excavation will exceed a depth of four feet, the contract will require safety systems for said trench excavation. This requirement
		shall be included in the cost estimates and bidding forms as a separate item. The costs of trench safety systems shall not be considered as
		incidental to any other contract item and any attempt to include the trench safety systems as an incidental cost is prohibited.
		39.04.350(1) Bidder responsibility criteria Mandatory criteria.
		1. be a registered contractor at the time of bid submittal (RCW 18.27.020), which includes having an active tax registration number and
\	aa N/A	employment security department number;
	es N/A	2. have a current Unified Business Identifier number;
		3. have industrial insurance coverage;
		4. have not been disqualified from bidding under RCW 39.06.010;
		5. have not been found out of compliance on apprenticeship standards of RCW 49.04 if bidding on a project subject to apprenticeship
		utilization;
		6. have received public works and prevailing wage training through L&I, or meets exemption criteria
		7. have never been disqualified from bidding under RCW 39.06.010 or 39.12.065(3)
		8. has not willfully violated wage requirements, as defined in RCW 49.48.082, of RCW 49.46, 49.48, or 49.52
		39.04.350 (3-4) Bidder responsibility criteria Supplemental criteria.
		Allows agencies to adopt relevant supplemental bidder responsibility criteria for a particular project.
		The bidding documents must include the adopted supplemental criteria and:
		a basis for evaluation;
		a deadline for bidder to submit responsibility documentation; and
		a deadline for bidder to appeal a "not responsible" determination.
V	es N/A	A potential bidder may request changes to the supplemental criteria, and the city is to evaluate the request. If it agrees to change the
		criteria, it must issue an addendum. If a bidder fails to supply information requested concerning responsibility within the time and
		manner specified in the bid documents, the city may base its determination of responsibility on any available information related to the
		supplemental criteria, or it may find the bidder not responsible.
		If the city determines a bidder to be not responsible, it must provide, in writing, the reasons for the determination. A bidder can appeal the
		determination within the time period specified in the bidding documents by presenting additional information to the city. The city must
		consider the additional information before issuing its final determination. If the final determination affirms that the bidder is not
		responsible, the city may not execute a contract with any other bidder until two business days after the bidder determined to be not
		responsible has received the final determination.

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	Advertising and Sealed Bid/Public Opening Requirements – See Table A
	These requirements vary by agency and sometimes by agency size.
	39.04.380 Preference for resident contractors.
	In any bidding process for public works in which a bid is received from a nonresident contractor from a state that provides a percentage bidding preference, a comparable percentage disadvantage must be applied to the bid of that nonresident contractor. This subsection does not apply until the *department of general administration has adopted the rules and procedures for reciprocity under subsection (2) of this section, or has determined and announced that rules are not necessary for implementation.
Yes N/A	A nonresident contractor from a state that provides a percentage bid preference means a contractor that:
	(a) Is from a state that provides a percentage bid preference to its resident contractors bidding on public works contracts; and (b) At the time of bidding on a public works project, does not have a physical office located in Washington.
	The state of residence for a nonresident contractor is the state in which the contractor was incorporated or, if not a corporation, the state where the contractor's business entity was formed.
	This section does not apply to public works procured pursuant to RCW <u>39.04.155</u> , <u>39.04.280</u> , or any other procurement exempt from competitive bidding.
	39.06.010 Contracts with unregistered or unlicensed contractors and with other violators prohibited.
	No agency of the state or any of its political subdivisions may execute a contract:
Yes N/A	(1) With any contractor who is not registered or licensed as may be required by the laws of this state other than contractors on highway projects who have been prequalified as required by RCW 47.28.070, with the department of transportation to perform
	highway construction, reconstruction, or maintenance; or
	(2) For two years from the date that a violation is finally determined, with any person or entity who has been determined by the
	respective administering agency to have violated RCW 50.12.070(1)(b), 51.16.070(1)(b), or *82.32.070(1)(b). During this two-year
	period, the person or entity may not be permitted to bid, or have a bid considered, on any public works contract.
	39.06.020 Verification of subcontractor responsibility criteria.
V== N1/A	A public works contractor must verify responsibility criteria for each first tier subcontractor, and a subcontractor of any tier that hires
Yes N/A	other subcontractors must verify responsibility criteria for each of its subcontractors. Verification shall include that each subcontractor, at
	the time of subcontract execution, meets the responsibility criteria listed in RCW 39.04.350(1) and possesses an electrical contractor
	license, if required by chapter 19.28 RCW, or an elevator contractor license, if required by chapter 70.87 RCW. This verification
	requirement, as well as the responsibility criteria, must be included in every public works contract and subcontract of every tier.
	39.30.020 Contracts requiring competitive bidding or procurement of services Violations by municipal officer Penalties.
Yes N/A	any municipal officer by or through whom or under whose supervision, in whole or in part, any contract is made in willful and intentional
	violation of any law, municipal charter, ordinance, resolution or other enactment requiring competitive bidding or procurement
	procedures for consulting, architectural, engineering, or other services, upon such contract shall be held liable to a civil penalty of not less

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	than three hundred dollars and may be held liable, jointly and severally with any other such municipal officer, for all consequential damages to the municipal corporation. If, as a result of a criminal action, the violation is found to have been intentional, the municipal
	officer shall immediately forfeit his or her office.
Yes N/A	39.04.320 Apprenticeship training programs Public works contracts Adjustment of specific projects Report and collection of agency data Apprenticeship utilization advisory committee created. For all public works estimated to cost one million dollars or more, all specifications shall require that no less than fifteen percent of the labor hours be performed by apprentices. Only applies to the state, school districts, and 4-year institutes of higher education.

Small Public Works Roster (SPWR)

Yes N/A	39.04.155 (1) Allows all authorized agencies to use SPWR process in lieu of competitive bids for contracts less than \$350K
Yes N/A	 39.04.155 (2) a) The small works roster consists of all responsible contractors who have requested to be on the list b) A local government may require eligible contractors desiring to be placed on a roster or rosters to keep current records of any applicable licenses, certifications, registrations, bonding, insurance, or other appropriate matters on file c) At least once a year, the state agency or local government shall publish in a newspaper of general circulation within the jurisdiction a notice of the existence of the roster or rosters and solicit the names of contractors for such roster or rosters. d) In addition, responsible contractors shall be added to an appropriate roster or rosters at any time they submit a written request and necessary records. e) Master contracts may be required to be signed that become effective when a specific award is made using a small works roster.

Prevailing Wages

Yes N/A	<u>39.12.010</u> Definitions.	Ī
	39.12.015 Industrial statistician to make determinations of prevailing rate.	
Yes N/A	39.12.020 Prevailing rate to be paid on public works and under public building service maintenance contracts Posting of statement of	
	intent Exception.	

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	A) The hourly wages to be paid in all public works contracts and under all public building service maintenance contracts shall be not less than the prevailing rate of wage for an hour's work in the same trade or occupation in the locality within the state where such labor is performed. B) For a contract in excess of \$10K, a contractor must post in a location readily visible to workers at the job site: PROVIDED, That on road construction, sewer line, pipeline, transmission line, street, or alley improvement projects for which no field office is needed or established, a contractor may post the prevailing rate of wage statement at the contractor's local office, gravel crushing, concrete, or asphalt batch plant as long as the contractor provides a copy of the wage statement to any employee on request: (1) A copy of a statement of intent to pay prevailing wages approved by the industrial statistician of the department of labor and industries under RCW 39.12.040; and 2) The address and telephone number of the industrial statistician of the department of labor and industries where a complaint or inquiry concerning prevailing wages may be made.
Yes N/A	39.12.030 Contract specifications must state minimum hourly rate Stipulation for payment Residential and commercial construction work. While the statute still requires prevailing wages to be included in the contract documents, L&I allows agencies to provide a link to the prevailing wage listing on their web site. Practice tip: Download a copy of the prevailing wages in effect at the time of bid award for the project files.
Yes N/A	 39.12.040 Statement of intent to pay prevailing wages, affidavit of wages paid Alternative procedure. Before payment is made by or on behalf of the state, or any county, municipality, or political subdivision created by its laws, of any sum or sums due on account of a public works contract, it shall be the duty of the officer or person charged with the custody and disbursement of public funds to require the contractor and each and every subcontractor from the contractor or a subcontractor to submit to such officer a "Statement of Intent to Pay Prevailing Wages". Each statement of intent to pay prevailing wages must be approved by the industrial statistician of the department of labor and industries before it is submitted to the disbursing officer. A compliance statement must appear on each progress payment billing from the contractor: "Unless otherwise authorized by the department of labor and industries, each voucher claim submitted by a contractor for payment on a project estimate must state that the prevailing wages have been paid in accordance with the prefiled statement or statements of intent to pay prevailing wages on file with the public agency." This requirement applies to any and all types of public contracts. Following the final acceptance of a public works project, it shall be the duty of the officer charged with the disbursement of public funds, to require the contractor and each and every subcontractor from the contractor or a subcontractor to submit to such officer an "Affidavit of Wages Paid" before the funds retained according to the provisions of RCW 60.28.011 are released to the contractor. Two alternative, combined forms are authorized in the statutes. Effective January 2020 these forms are only available online. That means agencies must use their secure portals to access the online L&I system to authorize, complete, and approve these combined forms.

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	39.12.042 Compliance with RCW 39.12.040 Liability of public agencies to workers, laborers, or mechanics.
Yes N/A	If any agency of the state, or any county, municipality, or political subdivision created by its laws shall knowingly fail to comply with
	the provisions of RCW 39.12.040 as now or hereafter amended, such agency of the state, or county, municipality, or political
	subdivision created by its laws, shall be liable to all workers, laborers, or mechanics to the full extent and for the full amount of wages
	due, pursuant to the prevailing wage requirements of RCW 39.12.020.
	39.12.050 False statement or failure to file Penalty Unpaid wages lien against bond and retainage Prohibitions on bidding on future
Yes N/A	contracts Hearing.
	To the extent that a contractor or subcontractor has not paid wages at the rate due pursuant to RCW 39.12.020, and a finding to that effect
	has been made as provided by this subsection, such unpaid wages shall constitute a lien against the bonds and retainage as provided in RCW
	<u>18.27.040</u> , <u>19.28.041</u> , <u>39.08.010</u> , and <u>60.28.011</u> .
	39.12.055 Prohibitions on bidding on future contracts.
	A contractor shall not be allowed to bid on any public works contract for one year from the date of a final determination that the contractor
	has committed any combination of two of the following violations or infractions within a five-year period:
Yes N/A	(1) Violated RCW <u>51.48.020(1)</u> or <u>51.48.103;</u>
	(2) Committed an infraction or violation under chapter 18.27 RCW for performing work as an unregistered contractor; or
	(3) Determined to be out of compliance by the Washington state apprenticeship and training council for working apprentices out of ratio,
	without appropriate supervision, or outside their approved work processes as outlined in their standards of apprenticeship under chapter
	<u>49.04</u> RCW.

Contract Administration

Yes N/A	39.76.011 Interest on unpaid public contracts When payment is considered to be made.						
	39.76.020 Interest on unpaid public contracts Exceptions						
	A public body shall pay interest at a rate of one percent per month, but at least one dollar per month, on amounts due on written contracts						
	for public works, personal services, goods and services, equipment, and travel, whenever the public body fails to make timely payment.						
	Generally, payment is to be made within 30 days after receipt of invoice or progress payment.						
	As there may be many nuances, PLEASE read the entire RCWs.						
Yes N/A	39.76.040 Interest on unpaid public contracts Attorney fees.						
	In any action brought to collect interest due under this chapter, the prevailing party is entitled to an award of reasonable attorney fees.						
Yes N/A	39.04.360 Payment of undisputed claims.						
	No later than thirty days after satisfactory completion of any additional work or portion of any additional work by a contractor on a public						
	works project, the state or municipality shall issue a change order to the contract for the full dollar amount of the work not in dispute						
	between the state or municipality and the contractor. If the state or municipality does not issue such a change order within the thirty days,						
	interest must accrue on the dollar amount of the additional work satisfactorily completed and not in dispute until a change order is issued.						
	The state or municipality shall pay this interest at a rate of one percent per month. For the purposes of this section, additional work is work						
	beyond the scope defined in the contract between the contractor and the state or municipality.						

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		Table A				
Public Works Competitive Bid Advertisement, Bid Bond, and Opening Requirements for Selected Agencies (9/2012)						
Agency	Adv. Time	Publication Required	Public Reading?	Applicable RCWS	Bid Bond Requirements	
Cities						
1 st Class City	n/a	"A first class city may have public works performed by contract pursuant to public notice and call for competitive bids"	Policies set by Council	RCW 35.22.620	Not Stated (NS)	
Code City Other Cities and Towns	13 days	"notice shall be published in the official newspaper, or a newspaper of general circulation most likely to bring responsive bids"	"let at public bidding upon publication of notice calling for sealed bids"	RCW 35.23.352	5%	
Counties						
With population >400k and Purchasing Department	13 days	An advertisement shall be published in the county official newspaper stating the time and place where bids will be opened, the time after which bids will not be received, the character of the work to be done, the materials and equipment to be furnished, and that specifications therefor may be seen at the office of the clerk of the county legislative authority. An advertisement shall also be published in a legal newspaper of general circulation in or as near as possible to that part of the county in which such work is to be done. If the county official newspaper is a newspaper of general circulation covering at least forty percent of the residences in that part of the county in which such public works are to be done, then the publication of an advertisement of the applicable specifications in the county official newspaper is sufficient.	The bids shall be in writing, shall be filed with the clerk, shall be opened and read in public at the time and place named therefor in the advertisements , and after being opened, shall be filed for public inspection.	RCW 36.32.235	5%	

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			Table A			
	F	Public Wo	rks Competitive Bid Advertisement, Bid Bond, and Opening Requ	irements for Selected	Agencies (9/2012)	
	Agency	Adv.	Publication Required	Public Reading?	Applicable	Bid Bond
		Time			RCWS	Requirements
	Other Counties er & Sewer Disti	13 days	An advertisement shall be published in the county official newspaper stating the time and place where bids will be opened, the time after which bids will not be received, the character of the work to be done, the materials and equipment to be furnished, and that specifications therefor may be seen at the office of the clerk of the county legislative authority. An advertisement shall also be published in a legal newspaper of general circulation in or as near as possible to that part of the county in which such work is to be done. If the county official newspaper is a newspaper of general circulation covering at least forty percent of the residences in that part of the county in which such public works are to be done, then the publication of an advertisement of the applicable specifications in the county official newspaper shall be sufficient.	The bids shall be in writing, shall be filed with the clerk, shall be opened and read in public at the time and place named therefor in the advertisements , and after being opened, shall be filed for public inspection.	RCW 36.32.240 RCW 36.32.245 RCW 36.32.250	5%
wate	er & Sewer Disti	ricis				1
		13 days	the board of commissioners shall publish a notice in a newspaper of general circulation where the district is located	inviting sealed proposals for such work, plans and specifications At the time and place named such bids shall be publicly opened and read	RCW 57.08.050	5%

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		Table A			
	Public Wo	rks Competitive Bid Advertisement, Bid Bond, and Opening Requ	uirements for Selected	Agencies (9/2012)	
Agency	Adv. Time	Publication Required	Public Reading?	Applicable RCWS	Bid Bond Requirements
Fire Districts					
	13 days	notice in a newspaper of general circulation	formal sealed bid procedure shall be used as standard procedure	RCW 52.14.110 RCW 51.14.120	NS
Port Districts					
	13 days	notice published in a newspaper of general circulation in the district	at public bidding	RCW 53.08.120	5%
Public Utility Dist	ricts				
	13 days	a newspaper of general circulation in the district	inviting sealed proposals	RCW 54.04.070	5%
Public Hospital Di	istricts		• •		
·	13 days	shall publish a notice	inviting sealed proposals	RCW 70.44.140	5%
School Districts	'				
	Two weeks	in at least one newspaper of general circulation within the district, once each week for two consecutive weeks,	bids shall be in writing and shall be opened and read in public	RCW 28A.335.190	NS
Metropolitan Par	k Districts				
	13 days	publish a notice in a newspaper of general circulation where the district is located	inviting sealed proposals such bids shall be publicly opened and read	RCW 35.31.135	5%